

<b>SUBJECT:</b>	<b>CROESONEN S106 OFF-SITE RECREATION FUNDING</b>
<b>MEETING:</b>	<b>CABINET</b>
<b>DATE TO BE CONSIDERED:</b>	<b>6<sup>th</sup> NOVEMBER 2019</b>
<b>WARDS AFFECTED:</b>	<b>MARDY WARD</b>

## **1. PURPOSE**

- 1.1 To agree the inclusion of capital funding in the 2020/21 Capital Budget;
- 1.2 To agree the allocation of grant funding to a community growing project.

**2. RECOMMENDATION** that a grant of £24,669 (to include the £18,900 grant originally allocated to the allotments project in Mardy) be allocated to the Growing Space Group to undertake a community growing initiative at the Mardy Park Resource Centre and that this is funded by a corresponding contribution from the S106 balances held by the Council from the Croesonen Farm and Infant School sites.

## **3. KEY ISSUES**

- 3.1 In February 2011 Cabinet considered a report on the allocation of £78,300 worth of off-site recreation funding from the Croesonen Farm and Croesonen Infants School Section 106 Agreements. At that meeting it was decided to allocate grants to ten local projects. There is no “spend by” date for the use of this money, but it was received by the Council in May 2009.
- 3.2 Of the ten projects awarded funding in 2011 nine were completed but one project, the provision of a 3G training area at Mardy Recreation Ground, was not able to proceed due to the applicant being unable to obtain the match funding required.
- 3.3 As a result of this, at its meeting in February 2016 Cabinet agreed to reallocate the £40,000 originally awarded to the 3G project to three other projects and to retain an unallocated balance of £6,000.
- 3.4 Two of the new projects awarded a grant in February 2016 - improvements to the play area at Mardy Playing Field and the provision of some audio visual equipment at Llanddewi Skirrid Village Hall - have been completed and the grant money spent.
- 3.5 The third project was the provision of new allotments on an area of land off Nantgavenny Lane in Mardy, for which a grant of £18,900 was awarded. The intention was for the local allotments association to lease the land in question from a local landowner and to use the grant money to establish approximately 20 new allotment plots.

- 3.6 However, the land intended to be used for the allotments was used for another purpose - to help facilitate the new housing development on land at Deri Farm, which is one of the major residential allocations in the current Local Development Plan.
- 3.7 Both the local allotment association and Council officers have tried but failed to identify an alternative site for the allotments in the Mardy area.
- 3.8 A grant application has now been received from Growing Space, a group that works with the Council's provision at the Mardy Park Resource Centre. Their proposal is to install mains water and set up an irrigation system in the existing polytunnels and also to set up a water harvesting system. Raised beds will be installed and basic gardening tools purchased. A silent run generator will also be purchased to provide electricity to the training cabin.
- 3.9 The intention is to deliver horticultural therapy sessions to people with dementia, learning and physical disabilities, carers and young people. The project will also work with the families of those attending the provision and with local residents.
- 3.10 The resource centre is located approximately 500m from the site originally proposed for the new allotments at Nantgavenny Lane and the Growing Space proposal offers opportunities for local residents to get involved with horticultural activities at the site, as well as providing an important addition to the range of services already delivered at Mardy Park.
- 3.11 The Growing Space Group has a long standing involvement at Mardy Park and will manage the installation work and ongoing maintenance of the community growing initiative to ensure its longer term sustainability.

#### **4.0 OPTIONS APPRAISAL**

The options are to:

1. take no action and return the money to the developers with no additional or improved community recreation provision;
2. allocate the funding to the project proposed in this report;
3. allocate the funding on a different basis.

#### **5. EVALUATION CRITERIA**

Please see evaluation criteria set out in **Appendix A**.

#### **6. REASONS**

- 6.1 To ensure the funding is available in the Council's capital budget in the 2020/21 financial year;
- 6.2 To ensure the Section 106 funding received from the developer is used effectively to enhance community recreation provision in the local area.

**7. RESOURCE IMPLICATIONS**

The off-site recreation funding from the Section 106 agreements in relation to the Croesonen Farm and Infant School sites was received from the developer in May 2009. Most of the projects offered grant funding have been completed and the money spent but there is a balance of £24,669 that remains to be spent. The proposal from Growing Space would utilise the unallocated balance and would create long term benefits at the Mardy Park Resource Centre for use by current and future service users and by the local community. Utilising the funding in this way will not impact upon the Council's capital budget.

**8. WELL BEING OF FUTURE GENERATIONS IMPLICATIONS (INCORPORATING EQUALITIES, SUSTAINABILITY, SAFEGUARDING & CORPORATE PARENTING)**

See attached at **Appendix B**.

**9. CONSULTEES**

Cabinet Members	Local Member
Senior Leadership Team	Section 106 Working Group
Llantilio Pertholey Community Council	
Assistant Head of Finance/Section 151 Officer	

The community council has been consulted and has no objection to the proposal.

**10. BACKGROUND PAPERS**

Two Section 106 Agreements dated 15<sup>th</sup> October 2007.

**11. AUTHOR**

Mike Moran, Community Infrastructure Coordinator

Tel: 07894 573834

Email: [mikemoran@monmouthshire.gov.uk](mailto:mikemoran@monmouthshire.gov.uk)

## APPENDIX A

Report to Cabinet on 6<sup>th</sup> November 2019 – Croesonen S106 Off-Site Recreation Funding

### Evaluation Criteria

<b>Title of Report:</b>	<b>Croesonen S106 Off-Site Recreation Funding</b>
<b>Date decision was made:</b>	<b>6<sup>th</sup> November 2019</b>
<b>Report Author:</b>	<b>Mike Moran, Community Infrastructure Coordinator</b>

<b>What will happen as a result of this decision being approved by Cabinet or Council?</b>
<p>What is the desired outcome of the decision?          What effect will the decision have on the public/officers?</p> <p>The allocation of funding to provide improved participation in healthy outdoor activities for people with protected characteristics          Increased participation in outdoor recreational activity by residents in the local area</p> <p>1 year appraisal</p>

<b>What benchmarks and/or criteria will you use to determine whether the decision has been successfully implemented?</b>
<p>Think about what you will use to assess whether the decision has had a positive or negative effect:          Has there been an increase/decrease in the number of users          Has the level of service to the customer changed and how will you know          If decision is to restructure departments, has there been any effect on the team (e.g. increase in sick leave)</p> <p>Successful completion of the project that is offered a grant from the available capital funding.          Positive feedback is received from service users &amp; families and local residents that use the improved facilities at Mardy Park.</p> <p>1 year appraisal</p>

<b>What is the estimate cost of implementing this decision or, if the decision is designed to save money, what is the proposed saving that the decision will achieve?</b>
<p>Give an overview of the planned costs associated with the project, which should already be included in the report, so that once the evaluation is completed there is a quick overview of whether it was delivered on budget or if the desired level of savings was achieved.</p> <p>The total budget for the overall project is £24,699 – costs will be measured against the capital grant awarded and the outcomes achieved</p>

## APPENDIX B

Report to Cabinet on 6<sup>th</sup> November 2019 – Croesonen S106 Off-Site Recreation Funding



<b>Name of the Officer:</b> Mike Moran <b>Phone no:</b> 07894 573834 <b>E-mail:</b> mikemoran@monmouthshire.gov.uk	<b>Decision on inclusion of funding in 2020/21 capital budget</b>  <b>Decision on funding allocation in Croesonen from S106 balances</b>
<b>Name of Service:</b> Enterprise	<b>Date completed:</b> 25 <sup>th</sup> September 2019

***NB. Key strategies and documents that may help you identify your contribution to the wellbeing goals and sustainable development principles include: Single Integrated Plan, Continuance Agreement, Improvement Plan, Local Development Plan, People Strategy, Asset Management Plan, Green Infrastructure SPG, Welsh Language Standards, etc***


**1. Does your proposal deliver any of the well-being goals below?** Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal.




Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<b>A prosperous Wales</b> Efficient use of resources, skilled, educated people, generates wealth, provides jobs	Positive - the project will be funded from S106 balances provided by developers of residential housing in the Croesonen area, so there is no call on the Council's core capital budget.	

<b>Well Being Goal</b>	<b>Does the proposal contribute to this goal? Describe the positive and negative impacts.</b>	<b>What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?</b>
<p><b>A resilient Wales</b> Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)</p>	<p>Positive – the project involved is an important community facility in the local area - the project will involve landscape improvements and making the most of the natural environment.</p>	
<p><b>A healthier Wales</b> People’s physical and mental wellbeing is maximized and health impacts are understood</p>	<p>Positive - the proposals in this report involve improving peoples’ physical and mental wellbeing. In addition to its value as a well-used recreation site, the location is used for events that provide a focal point for a number of family orientated activities.</p>	
<p><b>A Wales of cohesive communities</b> Communities are attractive, viable, safe and well connected</p>	<p>The proposal will contribute to the safety and cohesiveness of the local community in which it is located.</p>	
<p><b>A globally responsible Wales</b> Taking account of impact on global well-being when considering local social, economic and environmental wellbeing</p>	<p>The availability of good quality and accessible facilities in the local community means that local people do not have to travel to other areas by car or by public transport, thereby contributing to a reduction in harmful nitrogen dioxide emissions</p>	
<p><b>A Wales of vibrant culture and thriving Welsh language</b> Culture, heritage and Welsh language are promoted and</p>	<p>There are no specific proposals in this report to promote and protect the Welsh language but the improvements proposed</p>	<p>Encourage the use of the Welsh language in on-site signage – bilingual noticeboards would promote the Welsh language and</p>


<b>Well Being Goal</b>	<b>Does the proposal contribute to this goal? Describe the positive and negative impacts.</b>	<b>What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?</b>
protected. People are encouraged to do sport, art and recreation	will encourage more participation in outdoor recreational activities.	encourage Welsh language speakers to use the site.
<b>A more equal Wales</b> People can fulfil their potential no matter what their background or circumstances	The improvements will encourage improved access for and participation by disabled people and people with other support needs – also by all sections of the community regardless of their background or ability.	

**2. How has your proposal embedded and prioritised the sustainable governance principles in its development?**

<b>Sustainable Development Principle</b>	<b>Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.</b>	<b>Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?</b>
 <p>Balancing short term need with long term and planning for the future</p>	The sustainability of the site has been assessed and officers are confident that the investment proposed will be sustainable in the longer term.	Funding is proposed from existing S106 balances to cover the cost of the works proposed.

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p><b>Collaboration</b></p> <p>Working together with other partners to deliver objectives</p>	<p>The project involves working closely with other parties to deliver improved facilities and to ensure better access for people with disabilities and support needs.</p>	
 <p><b>Involvement</b></p> <p>Involving those with an interest and seeking their views</p>	<p>The views of Cabinet members, the local county council member and the community council have been sought in the drafting of the report and the recommendations it contains.</p>	
 <p><b>Prevention</b></p> <p>Putting resources into preventing problems occurring or getting worse</p>	<p>The project involves the enhancement of facilities, as per the intention of the S106 Agreements from where the funding has arisen. Problem prevention is not the basis upon which the funding has been given but investing in the improvement of existing facilities will help to prevent problems occurring.</p>	



Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p><b>Integration</b> Considering impact on all wellbeing goals together and on other bodies</p>	<p>The project will have a positive impact on the health &amp; wellbeing of people living in the area of benefit stipulated in the Section 106 Agreement.</p>	

**3. Are your proposals going to affect any people or groups of people with protected characteristics?** Please explain the impact, the evidence you have used and any action you are taking below. For more detailed information on the protected characteristics, the Equality Act 2010 and the Welsh Language Standards that apply to Monmouthshire Council please follow this link: <http://hub/corporatedocs/Equalities/Forms/AllItems.aspx> or contact Alan Burkitt on 01633 644010 or [alanburkitt@monmouthshire.gov.uk](mailto:alanburkitt@monmouthshire.gov.uk)

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	No employment/training issues identified The recommendations will benefit residents and families of different ages living in the local area		Continue to consider the needs of people with protected characteristics when formulating proposals.
Disability	The improvements proposed will be designed to be accessible to people with disabilities/mobility issues		
Gender reassignment	Neutral		
Marriage or civil partnership	Neutral		
Pregnancy or maternity	The proposals will be designed for ease of access with pushchairs & wheelchairs		
Race	Neutral		
Religion or Belief	Neutral		
Sex	The project that is the subject of this report are of equal benefit to both males and females		
Sexual Orientation	Neutral		

<b>Protected Characteristics</b>	<b>Describe any positive impacts your proposal has on the protected characteristic</b>	<b>Describe any negative impacts your proposal has on the protected characteristic</b>	<b>What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?</b>
Welsh Language	Neutral	Although the recommendation is considered to be neutral it does nothing specifically to promote the use of the Welsh language	It may be possible in the future to encourage applications that actively promote the Welsh language

**4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities?**

	<b>Describe any positive impacts your proposal has on safeguarding and corporate parenting</b>	<b>Describe any negative impacts your proposal has on safeguarding and corporate parenting</b>	<b>What will you do to mitigate any negative impacts or better contribute to positive impacts?</b>
Safeguarding	Positive: the proposals are designed to increase participation by service users and local people, irrespective of their backgrounds		
Corporate Parenting	Neutral		

**5. What evidence and data has informed the development of your proposal?**

<ul style="list-style-type: none"> <li>• Local population figures taken from the 2011 Census data, updated</li> <li>• Evidence obtained from the applicant</li> </ul>
---

**6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?**

**Positive Impacts**

- The proposal complies with the statutory tests relating to Section 106 funding
- The scheme will have a positive impact upon the health and wellbeing of local residents
- People with protected characteristics will benefit significantly from the improvement project

**Negative Impacts**

- It is difficult to demonstrate that the project will have a meaningful benefits for promoting the Welsh language

The above impacts have not materially changed the recommendations contained in the report.

**7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.**

<b>What are you going to do</b>	<b>When are you going to do it?</b>	<b>Who is responsible</b>	<b>Progress</b>
Work with the successful applicant to implement the proposals	Following the decision of Cabinet and over the next twelve months	Mike Moran, Community Infrastructure Coordinator	To be reported

**8. MONITORING: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.**

<b>The impacts of this proposal will be evaluated in: November 2020</b>	To be reported to the Section 106 Working Group
---	---

**9. VERSION CONTROL: The Future Generations Evaluation should be used at the earliest stages of decision making, and then honed and refined throughout the decision making process. It is important to keep a record of this process so that we can demonstrate how we have considered and built in sustainable development wherever possible.**

<b>Version No.</b>	<b>Decision making stage</b>	<b>Date considered</b>	<b>Brief description of any amendments made following consideration</b>
<b>1</b>	S106 funding received	May 2009	
<b>2</b>	External grant applications submitted	November 2010	Identified need for match funding contributions
<b>3</b>	Grants originally allocated to ten projects	February 2011	Nine projects completed, one project incomplete
<b>4</b>	One grant reallocated to three projects	February 2016	Two projects completed, one project incomplete
<b>5</b>	Grant application received from Growing Space	August 2019	
<b>6</b>	Consultation with Cabinet and Senior Leadership Team	October 2019	
<b>7</b>	Consultation with local member	October 2019	
<b>8</b>	Consultation with Llantilio Pertholey Community Council	October 2019	Community Council has no objection to the proposal
<b>9</b>	MCC Cabinet Meeting	6 <sup>th</sup> November 2019	Decision sought on allocation of funding and on the inclusion of funding in the 2020/21 capital budget